

STATUTORY INSTRUMENTS SUPPLEMENT

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S T A T U T O R Y I N S T R U M E N T S

2025 No. 75

THE ANTI-TERRORISM REGULATIONS, 2025

Arrangement of Regulations

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STATUTORY INSTRUMENTS

2025 No. 75

The Anti-Terrorism Regulations, 2025

(Under section 36 of the Anti – Terrorism Act, Cap. 120)

IN EXERCISE of the powers conferred upon the Minister responsible for internal affairs by section 36 of the Anti-Terrorism Act, these Regulations are made this 10th day of September, 2025.

PART I—PRELIMINARY

1. **Citation**

These Regulations may be cited as the Anti – Terrorism Regulations, 2025.

2. **Interpretation**

In these Regulations, unless the context otherwise requires—

“Act” means the Anti – Terrorism Act;

“accountable person” means a person listed in Schedule 2 to the Anti–Money Laundering Act;

“basic and necessary expenses” include—

- (a) payments for foodstuff, rent or mortgage, medicines and medical treatment, taxes, insurances premiums, and public utility charges;
- (b) reasonable professional fees and reimbursement of expenses related to the provision of legal services; or
- (c) fees or service charges incurred for the routine holding or maintenance of frozen funds or other financial assets or economic resources;

“competent authority” means investigative, prosecuting, judicial, regulatory or supervisory authorities of the Government of Uganda and includes the Financial Intelligence Authority;

“court” means the High Court;

“dealing” in relation to property or funds, means receiving, acquiring, transacting, representing, concealing, disposing of, converting, transferring or moving, using as security or providing financial services;

“designation or listing” means the identification of a person, individual or entity that is subject to targeted financial sanctions pursuant to any of the following United Nations Security Council –

- (a) United Nations Security Council resolution 1267 (1999) and its successor resolutions;
- (b) United Security Council resolution 1373 (2001) including the determination that the relevant sanctions will be applied to the person or entity and the public communication of that determination;
- (c) United Nations Security Council resolution 1718 (2006) and any future successor resolutions;
- (d) United Nations Security Council resolution 2231 (2015) and any future successor resolutions;
- (e) any future United Nations Security Council resolution which impose targeted financial sanctions in the context of the financing of proliferation of weapons of mass destruction;

“entity” includes any company or association or body of persons corporate or unincorporate;

“extraordinary expenses” means any expenses that are not basic and necessary expenses;

“financial institution” has the meaning assigned to it in the Financial Institutions Act;

“Financial Intelligence Authority” means the Financial Intelligence Authority established by the Anti-Money Laundering Act;

“freezing” or “seizing” means temporarily prohibiting the transfer, conversion, disposition or movement of property or temporarily assuming custody or control of property;

“organisation” includes any association or combination of persons;

“UNSCR” means United Nations Security Council Resolutions (UNSCRs)

PART II—DECLARATION OF TERRORIST ORGANISATIONS

3. Declaration of terrorist organisation by Minister

(1) The Minister may, by statutory instrument, made with the approval of the Cabinet, declare an organisation as a terrorist organisation.

(2) For the purposes of section 10 of the Act, any foreign person, foreign state or international organisation may, in writing, request the Minister through the minister responsible for foreign affairs, to declare an organisation as a terrorist organisation.

(3) Subject to subregulation (4), a request under subregulation (2) shall—

- (a) be in writing and addressed to the Minister;
- (b) contain full particulars of the organisation that are sufficient to establish the identity, location and other relevant information of the organisation;
- (c) state the facts detailing the grounds to suspect that the organisation is a terrorist organisation;
- (d) state the nature of the funds or property of the organisation in Uganda used or linked to any terrorist act or terrorist financing, which are owned or controlled, directly or

indirectly, wholly or jointly, or derived or generated from such funds or other property; and

- (e) state, if known, a reference to any person who, or entity which, may be interested in the funds or property of the organisation.

(4) A request under subregulation (2) by a foreign person, foreign state or international organisation subject to diplomatic protocols shall accord with diplomatic protocols and channels, through the ministry responsible for foreign affairs.

(5) In addition to the information required under subregulation (3) (e), the request may include, where available, a reference to any persons who or entities which, may have an interest in the funds or property and the particulars relating to the identity and location of those persons or entities.

(6) Upon receipt of a request under this regulation, the Minister shall request the Inspector General of Police to examine the request within five working days and advise the Minister on whether there are reasonable grounds to declare the organisation as a terrorist organisation.

(7) The Inspector General of Police may solicit and collect additional information from the authority that submitted the request, supervisory authorities, accountable persons, the Financial Intelligence Authority, the Director of Public Prosecutions, ministries, departments and agencies of government, or other individuals or entities that may have access to information necessary to making a determination under subregulation (9).

(8) The persons or entities required to give additional information under subregulation (7) shall provide the Inspector General of Police with the required information in accordance with the deadline stated in the request.

(9) The Minister shall make a determination, based on the advice provided by the Inspector General of Police as to whether there

are reasonable grounds to suspect or believe that the organisation has committed or has attempted to commit terrorist acts or participates in or facilitates the commission of a terrorist act or is owned or controlled, directly or indirectly, by a terrorist organisation or a suspected terrorist or is acting on behalf of or at the direction of a terrorist organisation or suspected terrorist, or otherwise meets any of the grounds for declaration set out in regulation 7(1)(b).

(10) The determination under subregulation (9) shall be made ex parte and without giving prior notice to the organisation in respect of which a declaration is being considered.

(11) Upon making a positive determination under subregulation (9), the Minister shall, without delay, declare that organisation a terrorist organisation in Form 1 specified in the Schedule 1 to these Regulations.

(12) The Minister shall, immediately after a declaration is made under subregulation (11), notify the foreign state, international organisation or person subject to diplomatic protocol of the declaration.

(13) Where an organisation has been declared a terrorist organisation under subregulation (11), the Minister shall, with the approval of Cabinet, amend the Second Schedule to the Act to include the organisation declared as a terrorist organisation.

4. Notification of declared organisation to United Nations

Where the Minister declares an organisation a terrorist organisation under regulation 3, the Minister shall immediately notify the United Nations Security Council or the relevant Sanctions Committee of the United Nations of the declaration.

5. Request to United Nations to designate terrorist organisation declared by Minister

(1) Where the Minister declares an organisation as a terrorist organisation, the Minister may, through the Minister responsible for foreign affairs, in accordance with diplomatic protocols and the procedures set out in subregulation (2), request the United Nations to designate that organisation as a terrorist organisation in accordance

with United Nations Security Council Resolutions relating to terrorism in accordance with the relevant United Nations Security Council Resolutions.

(2) A request to designate an organisation as a terrorist organisation under subregulation (1) shall—

- (a) be made in accordance with the procedures and standard forms for listing of terrorist organisations adopted by the Security Council or the relevant Sanctions Committee of the United Nations;
- (b) provide as much relevant information as possible on the organisation proposed to be listed, including information that will permit the sufficient identification of the organisation, including any name and trade name, acronym, and other names identifying them (current or previous), address of headquarters and branches or local offices, subsidiaries, organisational links, ownership structure, controlling management, parent company, nature of business or commercial activity, country or countries of the main activity, registration or incorporation number or other identification numbers, websites addresses, and status of the legal entity in terms of being under liquidation or dissolution; and
- (c) provide a statement containing as much detail as possible on the basis for the proposed listing, including specific information supporting a determination that the organisation meets the relevant listing criteria, supporting information or documents and details of any connection between the organisation and any other person, entity or organisation listed by the United Nations or declared as a terrorist person or terrorist organisation by the Minister.

(3) The statement shall be capable of being published in accordance with procedures of the relevant Sanctions Committee, excluding any parts deemed by member countries as confidential.

(4) The request shall clarify whether Uganda wishes to disclose that it is the country requesting the listing.

6. Review of decision of Minister declaring terrorist organisation.

(1) An organisation declared a terrorist organisation by the Minister may apply to court to review the decision of the Minister.

(2) The court may, after considering an application under subregulation (1) set aside a declaration made by the Minister, only where the court is satisfied, on the balance of probabilities, that there were no reasonable grounds for the minister to make the declaration or that the grounds on which the Minister based his or her decision no longer exist, including that new information or new factual information is available to the court or that there is a change in behaviour of the declared organisation.

(3) The following matters shall be taken into consideration by the court in determining whether there are reasonable grounds to make a declaration under this Part—

- (a) that the organisation declared a terrorist organisation is an innocent third party with the same or similar name to a terrorist organisation; or
- (b) that the organisation declared a terrorist organisation does not or no longer meets the criteria for declaration.

(4) Upon an application being made under this regulation, the court shall examine *ex parte* and in camera, any security or intelligence reports or other information or evidence considered confidential by the Minister, which were considered by the Minister and which formed, in part or in whole, the basis for the declaration.

(5) For the avoidance of doubt, the provisions of this regulation do not apply to an organisation designated by the United Nations Security Council or one of its relevant Sanctions Committees, and a court shall not have the power to set aside a declaration of an

organisation listed by the United Nations Security Council or one of its relevant Sanctions Committees.

7. Minister may request other countries to designate declared organisation

(1) The Minister may request any other country to designate, under the laws of that country, a terrorist organisation declared under regulation 3.

(2) The Minister may request any other country to give effect to the actions initiated under the freezing mechanism under these Regulations and in doing so, the Minister shall provide as much identifying information and specific information supporting the designation.

(3) A request made under subregulations (1) and (2), shall be communicated through the Ministry responsible for foreign affairs.

PART III —DESIGNATION UNDER UNITED NATIONS SECURITY
COUNCIL RESOLUTIONS

8. Minister to be responsible for proposing persons and entities for designation

(1) The Minister shall be responsible for proposing persons and entities for designation under the UNSCRs referred to in Schedule 2 of these Regulations except for UNSCR 1718 and its successor resolutions.

(2) The Minister may, for the purpose of subregulation (1), consult and seek assistance from any public sector agency, or other States or United Nations entities, as may be necessary to determine whether, on reasonable grounds, there is sufficient evidence to support the designation of a person or entity on a United Nations Sanctions List.

(3) Notwithstanding any other enactment—

- (a) a public sector agency shall furnish the Minister any information, including confidential material, as may be required to assist the Minister in identifying a person or entity under subsection (1);
- (b) where a public sector agency receives or otherwise becomes aware of any information relevant to the designation of a person or entity on a United Nations Sanctions List, the public sector agency shall immediately transmit that information to the Minister.

(4) Where there are reasonable grounds to believe that a person or entity meets the relevant designation criteria, the Minister shall request the Minister responsible for foreign affairs to propose to the relevant United Nations Sanctions Committee, through the diplomatic channel, the name of a person or entity that meets the designation criteria.

(5) The Minister responsible for foreign affairs shall, in proposing the name of a person or entity under subregulation (4) to the relevant United Nations Sanctions Committee —

- (a) follow the procedures, including using standard forms for listing, contained in or as may be adopted pursuant to any relevant UNSCR;
- (b) to the extent possible, provide as much relevant information on the proposed person or entity, including—
 - (i) sufficient identifying information to allow for the accurate and positive identification of the party, and to the extent possible, the information required by the International Criminal Police Organisation (Interpol);
 - (ii) a statement of the case which contains as much detail as possible on the basis of the listing, including specific information supporting a determination that the party meets the relevant listing criteria;

- (iii) the nature of the information, supporting information or documents that can be provided, and details of any connection between the proposed party and any currently listed party; and
 - (iv) such other relevant information as may be required under any United Nations Security Council Resolution; and
- (c) specify, where applicable, whether the relevant United Nations Sanctions Committee may not make known the status of Uganda as a designated State.
- (6) Any information given under this regulation shall be given subject to conditions restricting the use and disclosure of the information imparted to the relevant United Nations Sanctions Committee, provided that the statement of case referred to in subsection (5)(b) (ii) shall, upon request, be disclosed by the relevant United Nations Sanctions Committee, except for the parts the Minister identifies as being confidential.

9. Notification of designation by United Nations

(1) Where a person or entity is designated by the relevant United Nations Sanctions Committee, the Uganda Mission at the United Nations, shall through the Minister responsible for foreign affairs, within four hours after the designation by the relevant United Nations Sanctions Committee, notify the Minister of the designation and the Minister shall, within four hours after receiving the notification, notify the Financial Intelligence Authority.

(2) The notification to the Financial Intelligence Authority under subregulation (1) shall be in Form 2 in Schedule 1 to these Regulations.

(3) The Minister shall, in such manner as the Minister may determine, notify the designated person or entity of the designation in accordance with the relevant United Nations Security Council Resolution.

- (4) A notification under subsection (2) shall include –
 - (a) a narrative summary of reasons for the designation;
 - (b) a description of the effects of designation, as provided for in the relevant UNSCR;
 - (c) the relevant United Nations Sanctions Committee’s procedures for considering delisting requests;
 - (d) the provisions regarding available exemptions.

10. Dissemination of designations under this Part

(1) The Minister shall give notice, in such manner as the Minister may determine, of any designations under this Part and direct the Financial Intelligence Authority to immediately disseminate the designations to supervisory authorities, investigatory authorities and any other relevant public or private agency.

(2) For the purpose of subregulation (1), the Minister shall, on a daily basis, monitor the United Nations Sanctions Lists for any new designations.

11. Financial Intelligence Authority to freeze funds of designated persons and entities

(1) The Financial Intelligence Authority shall, within four hours after receipt of the notification in regulation 10(1) and without notice to the designated person or entity circulate the information in an expeditious manner to all accountable persons and natural or legal persons and direct the accountable person and natural or legal person that holds or controls funds or property of the designated person or entity to freeze or seize the funds or property of the person or entity and any other funds derived or generated from such funds, including any funds or other assets wholly or jointly owned or controlled, directly or indirectly, by the person or entity or by any person acting on behalf of or at the direction of the person or entity.

(2) For the purposes of subregulation (1), an accountable person, natural or legal person shall, within four hours after receipt of the

information and the directive of the Financial Intelligence Authority under subregulation (1)—

- (a) conduct a check to verify whether the details of the designated person or entity match with the particulars of any customer, and if so, determine whether the customer holds any funds or property with it; and
- (b) where details of a customer are determined to match the details of the person or entity and such customer holds any funds or property, whether wholly or jointly owned or controlled directly or indirectly by the customer, the accountable person, natural or legal person shall, without delay and without notice to the person or entity, freeze or seize the funds or property and immediately stop all transactions related to the funds or property.

(3) Where a customer is determined to match the details of a designated person or entity and the customer holds any funds or property, whether wholly or jointly owned or controlled directly or indirectly by the customer, the accountable person or natural or legal person shall, without delay and without notice to the person or entity freeze or seize such funds or property and immediately stop all transactions related to those funds or property.

(4) An accountable person, natural or legal person shall, immediately after freezing or seizing any funds or property under subregulation (7), inform the Financial Intelligence Authority of the full particulars of the funds or property which have been frozen or seized and any other information that is relevant to or would facilitate compliance with these Regulations, including all transactions or attempted transactions relating to the funds or property.

(5) The particulars required under subregulation (4) shall include—

- (a) in the case of an accountable person—
 - (i) the account number;

- (ii) the name of the account owner or holder;
- (iii) the time of freezing of the account;
- (iv) the balance of the account at the time of freezing or seizing of the funds or property;
- (v) the related accounts, if any, including the balance of funds or property in the accounts at the time of freezing or seizing; and
- (vi) an explanation as to the grounds for the identification of the related accounts;
- (b) in the case of a natural or legal person —
 - (i) the nature and description of the funds or property;
 - (ii) the name of the owner or holder of the funds or property;
 - (iii) the mode and date of acquisition of the funds or property by the owner;
 - (iv) the location of the funds or property;
 - (v) the transactions relating to the funds or property.
- (6) Subject to this regulation, an accountable person, natural or legal person, within Uganda—
 - (a) shall, without delay and without prior notice to the designated person or entity freeze or seize—
 - (i) any funds or property that are owned or controlled by the person or entity and not just those that are connected to a particular terrorist or proliferation act, plot or threat;
 - (ii) any funds or property that are wholly or jointly controlled, directly or indirectly by the person or entity;

- (iii) any funds or property derived or generated from funds or property owned or controlled directly or indirectly by the person or entity; and
 - (iv) any funds or property of persons and entities acting on behalf of, or at the direction of, the person or entity.
- (b) shall not permit any dealings in respect of any funds or property which the Financial Intelligence Authority has directed should be frozen or seized; and
 - (c) shall not have any dealings with the person or entity, including making any funds or property, economic resources, or financial or other related services available, directly or indirectly, wholly or jointly, for their benefit or the benefit of entities owned or controlled, directly or indirectly, by the person or entity, or persons and entities acting on their behalf of, or at their direction, unless authorised or otherwise notified in accordance with these Regulations.

(7) An accountable person, natural or legal person within Uganda, who contravenes subregulation (10) commits an offence and is liable, on conviction, to imprisonment not exceeding six months.

(8) An accountable person who contravenes subregulation (5), (6), or (7) shall be subject to additional penalties as prescribed in the Anti-Money Laundering Act.

(9) For the avoidance of doubt, the entire process of targeted financial sanctions shall be completed within twenty-four hours, but the legal effect of any United Nations designation occurs at the point of designation by the United Nations Security Council or relevant United Nations Sanctions Committee.

(10) Supervisory authorities shall be responsible for implementation and enforcement of targeted financial sanctions under these Regulations.

12. Delisting of person or organisation designated by the United Nations

(1) A person designated as a terrorist, suspected terrorist or an organisation designated as a terrorist organisation, or a person or an organisation or entity designated for activities related to the proliferation of weapons of mass destruction or its financing by the United Nations Security Council or one of its Sanctions Committees, may apply to the United Nations Security Council to be delisted in accordance with the procedures set out in the relevant United Nations Security Council Resolution under which the person or organisation was designated.

(2) A person, organisation or entity seeking to be removed from the Security Council's ISIL (Da'esh) and Al-Qaida Sanctions List may submit a request for delisting directly to the Office of the Ombudsperson at ombudsperson@un.org or any other address provided for the purpose.

(3) In the case of a person who, or an organisation or entity which, has been designated for activities sanctioned under United Nations Security Council Resolutions, the concerned person,

organisation or entity may apply for delisting directly to the Focal Point for de-listing established pursuant to resolutions 1730 (2006) and 1718 and at delisting@un.org.

(4) All requests for delisting shall be accompanied by information and documents supporting the request.

(5) A person, organisation or entity residing in Uganda which is designated by the United Nations Security Council or any of its Sanctions Committees may submit to the Minister a request for delisting.

(6) A request submitted to the Minister under subregulation (5) shall be forwarded to the Office of the Ombudsperson or to the Focal Point within ten working days after receipt, in coordination with the Minister responsible for foreign affairs and accompanied by the Minister's observations as to the admissibility of the request.

(7) The Minister may submit a request for delisting by the United Nations Security Council or its relevant Sanctions Committee, whether on his or her own initiative or based on a request received from a designated person, organisation or entity, if the Minister determines that the applicable criteria do not or no longer apply.

(8) Where a person or organisation is delisted as a terrorist or terrorist organisation by the United Nations Security Council, or where a person or organisation is delisted by the United Nations Security Council having been listed for activities related to the proliferation of weapons of mass destruction or their financing, , the person or organisation shall be removed from the list of designated terrorists or terrorist organisations in Uganda.

(9) Where a person or organisation is removed from the list of declared suspected terrorists or terrorist organisations, the Minister shall immediately notify the Financial Intelligence Authority, and the Financial Intelligence Authority shall, upon receipt of the notification, immediately circulate the information in an expeditious manner, to all accountable persons and to any natural or legal person to facilitate the timely unfreezing or unseizing of the funds or property of the person or organization.

(10) Where a person or entity delisted under this Part, the Minister shall immediately notify, in two newspapers having wide circulation and in such other manner as the Minister may determine, the designated party that the name of the designated person or entity has been removed from the relevant United Nations Sanctions List.

13. Termination of freezing or seizing order

Where the name of a listed party is removed from the relevant United Nations Sanctions List, any seizure or freezing order under these Regulations shall immediately cease to apply.

PART IV—DESIGNATIONS UNDER UNITED NATIONS SECURITY
COUNCIL RESOLUTION 1373

14. Application of Part IV

This Part applies to designations in Uganda of persons and entities under United Nations Security Council Resolution (UNSCR) 1373.

15. Designation of persons and entities under UNSCR 1373

(1) In accordance with section 36 of the Act, the Minister may designate or list—

- (a) a person or entity as a terrorist; where the person or entity has been convicted of an offence under the Act;
- (b) a person or entity as a suspected terrorist; where the Minister has reasonable grounds to believe or suspect that the person or entity—
 - (i) is committing, or has committed or has attempted to commit, an act of terrorism, or has participated in or facilitated the commission of an act of terrorism;
 - (ii) is a member of a terrorist organisation;
 - (iii) is committing or has committed an offence under the Act;
 - (iv) has participated in the financing, planning, facilitating, preparing, or perpetrating of acts or activities by, in conjunction with, under the name of, on behalf of, or in support of, any terrorist organisation;
 - (v) is supplying, selling or transferring arms or related material to any terrorist organisation;
 - (vi) is recruiting for or otherwise supporting acts or activities of any terrorist organisation;
 - (vii) is listed in accordance with or any international or regional legal instrument;

(viii) is controlled, directly or indirectly, by any person or entity declared under these Regulations or designated under any United Nations Security Council Resolution as a terrorist organisation, terrorist or by a person acting on behalf of a terrorist, suspected terrorist or terrorist organisation, or is controlled, directly or indirectly, by any person or entity designated by United Nations Security Council Resolutions dealing with the proliferation of weapons of mass destruction or proliferation financing, or by persons and entities acting on their behalf, or at their direction.

(2) For the purposes of subregulation (1), any person, foreign state, or international organisation may, in writing, request the Minister, through the minister responsible for foreign affairs, to designate a person or entity as a terrorist or suspected terrorist.

(3) Upon receipt of a request under this regulation, the Minister shall request the Inspector General of Police to examine the request, within five working days, and advise the Minister on whether there are reasonable grounds to designate the person or entity as a terrorist or suspected terrorist.

(4) The Inspector General of Police may solicit and collect additional information from the authority that submitted the request and, where applicable from any supervisory authorities, competent authority, accountable person, the Financial Intelligence Authority, the Director of Public Prosecutions, ministries, departments and agencies of Government or other individuals or entities that may have access to information necessary to making a determination under subregulation (1).

(5) The additional information referred to in subregulation (4) shall be provided to the Inspector General of Police within five working days.

(6) Upon making a positive determination under subregulation (1), based upon the advice received from the Inspector General of

Police, the Minister shall, without delay, declare the person or entity a terrorist or suspected terrorist in Form 1 specified in the Schedule to these Regulations.

(7) Where the Minister declares a person or entity a terrorist or suspected terrorist, the Minister may, through the Minister responsible for foreign affairs, in accordance with diplomatic protocols and the procedures set out in regulation 5, request the United Nations to designate or list the person or entity in accordance with the relevant United Nations Security Council Resolutions.

(8) A request under subregulation (6) shall state whether Uganda wishes to disclose that it is the country requesting the designation or listing.

(9) The procedures for designation under this regulation shall be carried out by the Minister without prior notification and participation by the person identified and proposed for designation.

16. Review of designation by court

(1) A person or entity designated as a terrorist or suspected terrorist by the Minister under this Part may apply to court to review the decision of the Minister.

(2) The court may, after considering an application under subregulation (1) set aside a designation made by the Minister where the court is satisfied—

- (a) on the balance of probabilities, that there were no reasonable grounds for the Minister to make the declaration or that the grounds on which the Minister based his or her decision no longer exist, including that new information or new factual information is available to the court or that there is a change in behavior of the declared person; or
- (b) that the conviction of the person for the terrorism offence has been overturned or the person has served the sentence for the terrorism offence for which he or she was convicted.

(3) Upon an application being made under this regulation, the court shall examine *ex parte* and *in camera*, any security or intelligence reports or other information or evidence considered confidential by the Minister, which were considered by the Minister and which formed, in part or in whole, the basis for the declaration.

(4) For the avoidance of doubt, the provisions of this regulation do not apply to an organisation designated by the United Nations Security Council or one of its relevant Sanctions Committees, and a court shall not have the power to set aside a declaration of a person who has not been delisted by the United Nations Security Council.

17. Review of designation by Minister

(1) The Minister shall, regularly, but not later than twelve months after a designation is made under this Part, review whether such designation continues to meet the criteria for designation under these Regulations.

(2) Where the Minister determines that a designation no longer meets the criteria for designation, the Minister shall cause the name and other particulars of the designated person or entity to be removed from the list of designated persons and entities.

(3) The Minister shall, immediately after the name and other particulars of the designated person or entity, have been removed from the list of designated parties—

- (a) give notice, in two newspapers having wide circulation and in such other manner as the Minister may determine, of such changes to the list of designated persons or entities;
- (b) direct the Financial Intelligence Authority to immediately disseminate such changes on the list of designated persons and entities to supervisory authorities, investigatory authorities, accountable persons and any other relevant public or private agency; and
- (c) cause notice to be served at that person's or entity's last known residence address or business address in Uganda, as the case may be.

18. Freezing and seizing funds of designated persons and entities under this Part.

(1) The Minister shall give notice, in such manner as the Minister may determine, of any designations under this Part and direct the Financial Intelligence Authority to immediately disseminate the designations to supervisory authorities, investigatory authorities and any other relevant public or private agency.

(2) The Financial Intelligence Authority shall, within four hours after receipt of the notification in regulation 10(1) and without notice to the designated person or entity circulate the information in an expeditious manner to all accountable persons and natural or legal persons and direct the accountable person and natural or legal person that holds or controls funds or property of the designated person or entity to freeze or seize the funds or property of the person or entity and any other funds derived or generated from such funds, including any funds or other assets wholly or jointly owned or controlled, directly or indirectly, by the person or entity or by any person acting on behalf of or at the direction of the person or entity.

(3) For the purposes of subregulation (1), an accountable person, natural or legal person shall, within four hours after receipt of the information and the directive of the Financial Intelligence Authority under subregulation (1)—

- (a) conduct a check to verify whether the details of the designated person or entity match with the particulars of any customer, and if so, determine whether the customer holds any funds or property with it; and
- (b) where details of a customer are determined to match the details of the person or entity and such customer holds any funds or property, whether wholly or jointly owned or controlled directly or indirectly by the customer, the accountable person, natural or legal person shall, without delay and without notice to the person or entity, freeze or seize the funds or property and immediately stop all transactions related to the funds or property.

(4) Where a customer is determined to match the details of a designated person or entity and the customer holds any funds or property, whether wholly or jointly owned or controlled directly or indirectly by the customer, the accountable person or natural or legal person shall, without delay and without notice to the person or entity freeze or seize such funds or property and immediately stop all transactions related to those funds or property.

(5) An accountable person, natural or legal person shall, immediately after freezing or seizing any funds or property under subregulation (7), inform the Financial Intelligence Authority of the full particulars of the funds or property which have been frozen or seized and any other information that is relevant to or would facilitate compliance with these Regulations, including all transactions or attempted transactions relating to the funds or property.

(6) The particulars required under subregulation (4) shall include—

(a) in the case of an accountable person—

- (i) the account number;
- (ii) the name of the account owner or holder;
- (iii) the time of freezing of the account;
- (iv) the balance of the account at the time of freezing or seizing of the funds or property;
- (v) the related accounts, if any, including the balance of funds or property in the accounts at the time of freezing or seizing; and
- (vi) an explanation as to the grounds for the identification of the related accounts;

(b) in the case of a natural or legal person —

- (i) the nature and description of the funds or property;
- (ii) the name of the owner or holder of the funds or property;

- (iii) the mode and date of acquisition of the funds or property by the owner;
- (iv) the location of the funds or property;
- (v) the transactions relating to the funds or property.

(7) Subject to this regulation, an accountable person, natural or legal person, within Uganda—

- (a) shall, without delay and without prior notice to the designated person or entity freeze or seize—
 - (i) any funds or property that are owned or controlled by the person or entity and not just those that are connected to a particular terrorist or proliferation act, plot or threat;
 - (ii) any funds or property that are wholly or jointly controlled, directly or indirectly by the person or entity;
 - (iii) any funds or property derived or generated from funds or property owned or controlled directly or indirectly by the person or entity; and
 - (iv) any funds or property of persons and entities acting on behalf of, or at the direction of, the person or entity.
- (b) shall not permit any dealings in respect of any funds or property which the Financial Intelligence Authority has directed should be frozen or seized; and
- (c) shall not have any dealings with the person or entity, including making any funds or property, economic resources, or financial or other related services available, directly or indirectly, wholly or jointly, for their benefit or the benefit of entities owned or controlled, directly or indirectly, by the person or entity, or persons and entities acting on their behalf of, or at their direction, unless

authorised or otherwise notified in accordance with these Regulations.

(8) An accountable person, natural or legal person within Uganda, who contravenes subregulation (10) commits an offence and is liable, on conviction, to imprisonment not exceeding six months.

(9) An accountable person who contravenes subregulation (5), (6), or (7) shall be subject to additional penalties as prescribed in the Anti-Money Laundering Act.

(10) For the avoidance of doubt, the entire process of targeted financial sanctions under this Part shall be completed within twenty-four hours after designation.

19. Request for delisting by person and entities designated under this Part

(1) A person or entity designated under this Part may, in writing, apply to the Minister to be delisted where the person or entity does not meet or no longer meets the criteria for designation.

(2) All requests for delisting shall be accompanied by information and documents supporting the request.

(3) Where a person or entity is removed from the list of designation persons and entities, the Minister shall immediately notify the Financial Intelligence Authority, and the Financial Intelligence Authority shall, upon receipt of the notification, immediately circulate the information in an expeditious manner, to all accountable persons and any relevant public or private body to facilitate the timely unfreezing or unseizing of the funds or property of the relevant person or organization.

PART V—DEALINGS IN FROZEN OR SEIZED FUNDS OR PROPERTY

20. Dealings in frozen funds and property

(1) A person who wishes to have any dealings with funds or property which have been frozen or seized under these Regulations shall apply to court.

(2) The court may permit dealings in frozen or seized funds or property on any grounds that the court considers appropriate, including on humanitarian grounds recognised by the United Nations Security Council and specified in United Security Council Resolutions.

(3) Without limiting the general effect of subsection (2), a court may take into account the following matters before making an order permitting dealings in frozen or seized funds or property or dealings with a declared terrorist organisation—

- (a) that the frozen or seized funds or property are necessary to cover the basic and necessary expenses of the terrorist, suspected terrorist or terrorist organisation;
- (b) that the frozen or seized funds or property are necessary to cover the extraordinary expenses of the terrorist, suspected terrorist or terrorist organisation;
- (c) that the frozen or seized funds or property are subject to a judicial, administrative or arbitral lien or judgment; or
- (d) that the frozen or seized funds or property are payments due under a contract entered into prior to the declaration of the person or organisation as a terrorist, suspected terrorist or a terrorist organisation.

(4) In the case of individuals or entities designated by the United Nations Security Council, access to financial or related services or frozen assets may only be granted by the court without objection from, or upon approval by the Security Council or relevant Sanctions Committee, as follows—

- (a) in the case of a request for authorisation to access frozen funds or other assets to settle basic expenses, the court shall notify the Security Council or relevant Sanctions Committee in coordination with the Minister responsible for foreign affairs, and the request shall only be granted upon the receipt of a notification of no objection or negative decision from the Security Council or relevant Sanctions Committee;

- (b) in the case of a request for authorisation to access frozen funds or other assets to settle extraordinary expenses, the court shall notify the Security Council or relevant Sanctions Committee in coordination with the Minister responsible for foreign affairs, and the request shall only be granted upon the receipt of approval from the Security Council or relevant Sanctions Committee;
- (c) with respect to individuals or entities designated pursuant to Resolution 1718 (2006), or 1737 (2006) whose designations were continued by Resolution 2231 (2015), where a request is made to utilise frozen funds or property subject to a judicial or administrative judgment or arbitral lien, in case these funds or property are to be exclusively utilised in meeting the costs of the judicial or administrative judgment, or arbitral lien, provided that the lien or judgment has occurred prior to listing the individual or entity under the mentioned Resolutions, and that the frozen funds or property are not used in the interest of any individual listed, and after the court notifies the Security Council or relevant Sanctions Committee as required;
- (d) with respect to individuals or entities designated pursuant to United Nations Security Council Resolution 1718 (2006) or 2231 (2015), the court may authorise the addition to frozen accounts of payments due under contracts, agreements or obligations that arose prior to the date of the designation; provided that the court has submitted a notification to the Security Council or relevant Sanctions Committee at least ten days prior to the authorisation; or
- (e) with respect to individuals or entities designated pursuant to United Nations Security Council Resolution 1737 (2006), whose designations were continued by United Nations Security Council resolution 2231 (2015), or pursuant to United Nations Security Council resolution 2231 (2015), the court may authorise a payment due under a contract that arose prior to the date of the addition of the

person or entity to the United Nations list provided that—

- (i) the contract is not related to any of the prohibited items, materials, equipment, goods, technologies, assistance, training, financial assistance, investment, brokering or services referred to in United Nations Security Council Resolution 2231 (2015) and any future successor resolutions;
- (ii) the payment is not received, directly or indirectly, by a person or entity subject to the measures in paragraph 6 of Annex B of United Nations Security Council Resolution 2231 (2015); and
- (iii) the Minister has submitted, in coordination with the Minister responsible for foreign affairs, a prior notification to the Security Council of its intention to authorise such a payment to be made or to authorise, where appropriate, the unfreezing of funds or property for the same purpose, at least ten working days prior to such authorisation.

(5) Where a request is granted to deal in frozen accounts and property, the Financial Intelligence Authority shall issue a notice of that fact to the person or organisation and to any person affected by the decision.

(6) An accountable person, natural or legal person, Ugandan national, or natural or legal person within Uganda holding the frozen funds or property shall take necessary measures to implement the decision of the court and shall also report to the Financial Intelligence Authority on the manner in which the funds or property used to pay extraordinary expenses are disposed of.

(7) The Minister shall in turn send the reports referred to in subregulation (6) to the Security Council or relevant Sanctions Committee, in coordination with the Minister responsible for foreign affairs.

(8) In all cases in which a request is granted by the court, the holder of the frozen funds or property shall inform the Financial Intelligence Authority of any action taken to implement the decision of the court within three working days of implementation.

(9) The court may reverse its decision to approve the use of frozen funds or property at any time if it is established that reasonable suspicion relating to use of such funds or property in terrorist financing or financing of proliferation of weapons of mass destruction.

PART VI—GENERAL

21. Financial Intelligence Authority to communicate designations and other matters

(1) The Financial Intelligence Authority shall, without delay, communicate to accountable persons and supervisory authorities or any persons or entities –

- (a) all designations, listings, delistings under these Regulations by the Minister or a relevant UN Sanctions Committee that holds funds of a designated person or entity;
- (b) all unfreezing orders under these Regulations.

(2) For the purposes of subregulation (1), the Financial Intelligence Authority may communicate using a national newspaper of wide circulation or its website or through electronic mail or any other means.

22. Powers to enforce compliance

(1) The enforcement of compliance with the provisions of this Regulation by an accountable person shall be the responsibility of the supervisory body of the accountable person.

(2) Where the accountable person has no supervisory body, it is the responsibility of the Financial Intelligence Authority to ensure that that accountable person complies with the provisions of this regulation.

(3) The Financial Intelligence Authority or a supervisory body may direct any accountable person that has, without reasonable excuse, failed to comply as a whole or in part with any obligations under this Regulation to comply.

(4) The Financial Intelligence Authority shall issue guidance to accountable persons, entities or any other person to ensure compliance with these Regulations including compliance with freezing obligations, delisting or unfreezing obligations.

23. General penalty for breach of Regulations

(1) Notwithstanding any provision in these Regulations, an accountable person, entity or any person that contravenes a provision of these Regulations for which no specific penalty is provided, commits an offence and is liable,

- (a) in the case of an individual, to a fine of two currency points for each day or part of a day on which the individual continues in contravention or to imprisonment not exceeding two months or both; or
- (b) in the case of a legal person, to a fine of two currency points for each day or part of a day on which the legal person continues in contravention.

(2) For the purposes of subregulation (1), an accountable person that contravenes these Regulations shall be subject to additional administrative sanctions and fines as prescribed in the Anti-Money Laundering Act.

24. Confidentiality

A person who processes or receives any information under these Regulations shall treat the information as confidential and shall not disclose the information unless required by law.

25. Notification to Directorate of Citizenship and Immigration Control of designated persons

(1) Where a person is declared a terrorist or suspected terrorist under these Regulations, the Minister shall immediately notify the

Directorate of Citizenship and Immigration Control and request the Directorate of Citizenship and Immigration Control to effect the appropriate immigration controls in respect of that person.

(2) Without limiting the general effect of subregulation (1), where a person is declared a suspected terrorist as a consequence of a United Nations Security Council Resolution which requires that a travel ban be effected in respect of that person, the Directorate of Citizenship and Immigration Control shall immediately effect the travel ban in respect of that person.

26. Cooperation with other agencies and exchange of information

The Financial Intelligence Authority, the police, the Director of Public Prosecutions and all ministries, departments and agencies of Government shall cooperate, and where necessary, exchange information, in order to give effect to the Act and these Regulations.

27. Publication of designated person or entity

The Minister shall publish, in the Gazette by legal notice and in a newspaper of wide circulation in Uganda, all persons and entities declared or delisted under these Regulations.

28. Registers

(1) The Minister shall maintain a register, in an appropriate form, of all persons designated under these Regulations.

(2) The Financial Intelligence Authority shall maintain a register, in an appropriate form, of all funds or property frozen or seized under the Act and these Regulations.

29. Request for information

(1) A person, foreign state or international organisation may, in writing, request the Minister, the Financial Intelligence Authority or the Director of Public Prosecutions, for information kept by virtue of the Act or these Regulations.

(2) A request for information relating—

- (a) to a person declared as a terrorist, suspected terrorist or terrorist organisation under the Act or these Regulations, shall be addressed to the Minister;
- (b) to the freezing or seizing of funds or property under the Act or these Regulations, shall be addressed to the Financial Intelligence Authority.

(3) The rights of *bona fide* third parties acting in good faith shall be taken into consideration in implementing these Regulations.

30. Revocation of S.I. No. 85 of 2024

The Anti-Terrorism Regulations, 2024 S.I. No. 85 are revoked

SCHEDULE 1

Regulations 3(11)

FORM 1

DECLARATION

In accordance regulation..... [*choose whichever is applicable*] of the Anti - Terrorism Regulations, 2025, I hereby declare/designate (*insert name of person or entity declared or designated*) (*specify details of declaration or designation and provide as much detail as possible to identify the declared or designated person or entity*)*

Dated

.....

Minister of Internal Affairs

** The declaration shall specify the details required under the Act, if applicable, and may be attached as a schedule to this Form*

FORM 2

The Executive Director
Financial Intelligence Authority
Kampala

**NOTIFICATION OF DECLARATION/DESIGNATION TO
FINANCIAL INTELLIGENCE AUTHORITY**

Take note that the
(state the name of relevant United Nations Sanctions Committee
or whether it's the UNSC) on the (insert
date of designation/declaration of person or entity) designated
..... (insert name of person/entity designated or declared)
..... in accordance with the (insert
relevant UNSCR under which the person or entity was designated or
declared).

Dated thisday of20.....

Signature:

.....

Minister of Internal Affairs

SCHEDULE 2

Regulation 8(1)

UNITED NATIONS SECURITY COUNCIL RESOLUTIONS

1. United Nations Security Council Resolution 751 (1992)
2. United Nations Security Council Resolution 1267 (1999) and 1989 (2011)
3. United Nations Security Council Resolution 1518 (2003)
4. United Nations Security Council Resolution 1533 (2004)
5. United Nations Security Council Resolution 1591 (2005)
6. United Nations Security Council Resolution 1636 (2005)
7. United Nations Security Council Resolution 1718 (2006)
8. United Nations Security Council Resolution 1970 (2011)
9. United Nations Security Council Resolution 1988 (2011)
10. United Nations Security Council Resolution 2048 (2012)
11. United Nations Security Council Resolution 2127 (2013)
12. United Nations Security Council Resolution 2140 (2014)
13. United Nations Security Council Resolution 2206 (2015)
14. United Nations Security Council Resolution 2374 (2017)

Cross Reference

Anti-Money Laundering Act, Cap. 118

Anti-Terrorism Act, 2002, Cap. 120

Financial Institutions Act, Cap. 57

HON. MAJ. GEN (RTD) KAHINDA OTAFIIRE,
Minister of Internal Affairs.